Date: 27th July 2023

AUDIT, GOVERNANCE & STANDARDS COMMITTEE

THE INTERNAL AUDIT PROGRESS REPORT

	Councillor Luke Court				
	Yes				
Peter Carpenter, s151 Officer					
Job Title:	Head of Internal Audit Shared Service				
Worceste	rshire Internal Audit Shared Service				
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	All Wards				
d	No				
(s)	Good Governance & Risk				
	Management Underpins all the				
	Strategic Purposes.				
Non-Key Decision					
If you have any questions about this report, please contact the report author in advance of the meeting.					
	Worceste Contact e Contact T				

1. **RECOMMENDATIONS**

The Audit, Governance & Standards Committee recommend:-

1) the report is noted.

2. BACKGROUND

The involvement of Member's in progress monitoring is considered an important facet of good corporate governance, contributing to the internal control assurance given in the Council's Annual Governance Statement.

This section of the report provides commentary on Internal Audit's performance for the period 01st April 2023 to 30th June 2023.

Summary Dashboard 2023/24:

Total reviews planned for 2023/24	15 (m	inimum)
Reviews finalised to date for 2023/24:	0	-
Assurance of 'moderate' or below:	0	
Reviews awaiting final sign off:	0	
Reviews ongoing:	2	
Reviews to commence (Q4):	6	
High' Priority recommendations reported 2023	/24:	0
Satisfied 'High' priority recommendations to da	ite:	N/a
Plan delivery to June 2023:		11%

Since the last progress report presented to the Committee, five 2022/23 reports have been finalised, four 2022/23 reports are at clearance/draft report stage and two 2023/24 reviews have commenced.

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Follow Up outcomes are reported in Appendices 4 and 5 and by exception.

All 'limited' or below assurance reviews go before Corporate Management Team for full consideration.

2022/23 AUDITS

The reviews that have been finalised since the last committee update:

- Accounts Payable
- Treasury Management
- Risk Management
- Payroll
- Workshop Licensing Compliance (Critical Review)
- Worcestershire Regulatory Services (Critical Review)

The reviews that are at draft report or clearance stage are:

- ICT (Moderate)
- Council Tax (Moderate)
- National Non-Domestic Rates (Significant)
- Benefits (Significant)

Reviews that had commenced and at planning and testing stages included:

As the above are classified as 'on going' the assurance and outcome of the reviews will be reported at Committee on completion.

2023/24 AUDITS TO 30th JUNE 2023

A rolling programme of testing is due to take place during quarters 1 to 3 for Debtors, Creditors and Payroll. The results will be reported during quarter 4.

Critical review audits are designed to add value to an evolving Service area. Depending on the transformation that a Service is experiencing at the time of a scheduled review a decision is made regarding the audit approach. Where there is significant change taking place due to transformation, restructuring, significant legislative updates or a comparison required a critical review approach will be used. To assist the service area to move forwards challenge areas will be identified using audit review techniques. The percentage of critical reviews will be confirmed as part of the overall outturn figure for the audit programme. The outturn from the reviews will be reported in summary format as part of the regular reporting.

Internal Audit are continuing to consider new processes emerging from the 'new norm' working arrangements that have been necessary to continue to provide

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Redditch residents with services post pandemic. Plan flexibility is required to include and provide assurance on potential areas of change.

Follow up reviews are an integral part of the audit process. There is a rolling programme of review that is undertaken to ensure that there is progress with the implementation of the agreed action plans (Appendix 4). The outcomes of the follow up reviews are reported in full (Appendix 5) so the general direction of travel and the risk exposure can be considered by Committee. An escalation process involving CMT and SMT is in place to ensure more effective use of resource regarding follow up to reduce the number of revisits necessary to confirm the recommendations have been satisfied.

3.4 AUDIT DAYS

Appendix 1 provides a summary of delivery. At the 30th June 2023 a total of 39 days had been delivered against an overall target of 364 days for the year.

3.5 OTHER KEY AUDIT WORK

Much internal audit work is carried out "behind the scenes" but is not always the subject of a formal report. Productive audit time is accurately recorded against the service or function as appropriate. Examples include:

- Governance for example assisting with the Annual Government Statement
- Risk management
- Transformation review providing support as a 'critical appraisal'
- Dissemination of information regarding potential fraud cases likely to affect the Council
- Drawing managers' attention to specific audit or risk issues
- Audit advice and commentary
- Internal audit recommendations: follow up review to analyse progress
- Day to day audit support and advice for example control implications, etc.
- Networking with audit colleagues in other Councils on professional points of practice
- National Fraud Initiative coordination of uploads.
- Investigations

National Fraud Initiative

3.6 National Fraud Initiative data set uploads are planned for December 2023 and January 2024. The results from the 2022/23 uploads are currently being investigated by the various Service areas who are working through them and taking appropriate action. WIASS continue to provide advice and assistance regarding the process.

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Monitoring

3.7 To ensure the delivery of the 2023/24 plan and any revision required there continues to be close and continual monitoring of the plan delivery, forecasted requirements of resource – v – actual delivery, and where necessary, additional resource will be secured to assist with the overall Service demands. The Head of Internal Audit Shared Service remains confident his team have provided the required coverage for the year to ensure an internal audit opinion can be reached using reviews from the authority's core financial systems, as well as other systems. Changes to the plan have been discussed with the s151 Officer and reported to Committee.

4. FINANCIAL IMPLICATIONS

4.1 There are no direct financial implications arising out of this report.

5. LEGAL IMPLICATIONS

5.1 The Council is required under Regulation 6 of the Accounts and Audit Regulations 2018 to "maintain in accordance with proper practices an adequate and effective system of internal audit of its accounting records and of its system of internal control".

6. STRATEGIC PURPOSES - IMPLICATIONS

Relevant Strategic Purpose

6.1 Good governance along with risk management underpin all the Corporate strategic purposes. This report provides an independent assurance over certain aspects of the Council's operations.

Climate Change Implications

6.2 The actions proposed do not have a direct impact on climate change implications.

7. OTHER IMPLICATIONS

Equalities and Diversity Implications

7.1 There are no implications arising out of this report.

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Operational Implications

7.2 There are no new operational implications arising from this report.

8. RISK MANAGEMENT

- 8.1 The main risks associated with the details included in this report are to:
 - Insufficiently complete the planned programme of audit work within the financial year leading to an inability to produce an annual opinion; and,
 - a continuous provision of an internal audit service is not maintained.

9. APPENDICES and BACKGROUND PAPERS

Appendix 1 ~ 2023/24 Internal Audit Plan summary of delivery

Appendix 2 ~ 2023/24 Plan progress

Appendix 3 ~ 2022/23 Finalised audit reports including definitions

Appendix 4 ~ Follow Up Programme Overview

Appendix 5 ~ Follow Up Reports recently issued

Date: 27th July 2023

AUDIT, GOVERNANCE & STANDARDS COMMITTEE

APPENDIX 1

<u>Delivery against Internal Audit Plan for 2023/24</u> 1st April 2023 to 30th June 2023

Audit Area	2022/23 Plan Days	Days used to 30 th June 2023
Core Financial Systems (see note 1)	115	8
Corporate Audits	71	0
Other Systems Audits (see note 2)	124	26
SUB TOTAL	310	34
Audit Management Meetings/		
Corporate Meetings / Reading		
Annual Plans, Reports and Audit Committee Support	54	5
Other chargeable (see note 3)	0	0
SUB TOTAL		
TOTAL	364	39
Rubicon	10	0

Audit days used are rounded to the nearest whole.

Note 1: Core Financial Systems are audited predominantly in quarters 3 and 4 in order to maximise the assurance provided for Annual Governance Statement and Statement of Accounts but not interfere with year-end. A rolling programme continues regarding Debtors, Creditors and Payroll to maximise coverage and sample size. The overall results will be reported during Q4.

Note 2: Several budgets in this section are 'on demand' (e.g. consultancy, investigations) so the requirements can fluctuate throughout the quarters potentially resulting in unallocated days.

Note 3: 'Other chargeable' days equate to times where there has been, for example, significant disruption to the IT provision resulting in lost productivity.

Date: 30th May 2023

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Appendix 2

2023/24 Internal Audit Plan

Audit Area	Corporate Link	Risk Register Reference	Proposed Resource 2023/24	Indicative Planned Qtr.	Progress to Date
FINANCIAL					
Debtors (note 1)	Enabling	COR17 - Resolution of the approved Budget Position in both Councils	17*	3 to 4	Commenced Rolling Programme
Main Ledger/Budget Monitoring Returns/Bank Rec. (note 1)	Enabling	COR17 - Resolution of the approved Budget Position in both Councils	30*	3 to 4	
Creditors (note 1)	Enabling	COR17 - Resolution of the approved Budget Position in both Councils	17*	3 to 4	Commenced Rolling Programme
Treasury Management	Enabling	COR17 - Resolution of the approved Budget Position in both Councils	6*	2	
Council Tax	Enabling	COR17 - Resolution of the approved Budget Position in both Councils	8*	1 to 3	Completion of 2022/23 required
Benefits	Enabling	COR17 - Resolution of the approved Budget Position in both Councils	10*	1 to 3	Completion of 2022/23 required
NNDR	Enabling	COR17 - Resolution of the approved Budget Position in both Councils	8*	1 to 3	Completion of 2022/23 required

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Audit Area	Corporate Link	Risk Register Reference	Proposed Resource 2023/24	Indicative Planned Qtr.	Progress to Date
Payroll	Enabling & Contractual Obligation	COR17 - Resolution of the approved Budget Position in both Councils	19	1 to 3	
Sub TOTAL			115		
CORPORATE					
IT Audit	Fundamental to strategic purpose delivery	COR18 – Protection from Cyber Attack	15*	3 - 4	
Risk Management Embedding (note 2)	Fundamental to strategic purpose delivery	S151 request	10*	3 - 4	
Corporate anti-fraud and corruption	Fundamental to strategic purpose delivery	COR - Cost of Living	5*	2	
Procurement and Contract Management (note 3)	Fundamental to strategic purpose delivery	COR16 – Management of Contracts & S151 request	8*	4	
Corporate Data Quality and Usage (Critical Friend)	Fundamental to strategic purpose delivery	S151 request	10*	2	
Projects – Towns Fund	Fundamental to strategic purpose delivery	COR22 - Delivery of Levelling up, Towns Fund and UK Shared Prosperity Fund work & S151 request	8*	2	
Grants (Various incl. Disabled Facilities Grants)	Enabling	COR17 - Resolution of the approved Budget Position in both Councils	15	1 to 4	Not required during Q1

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Audit Area	Corporate Link	Risk Register Reference			Proposed Resource 2023/24	Indicative Planned Qtr.	Progress to Date
Sub TOTAL					71		
SERVICE DELIVERY							
Community & Housing Service							
Housing Revenue Account	Finding Somewhere to Live	S151 request			20	4	
Temporary Accommodation	Finding Somewhere to Live	S151 request			10	4	
Right to Buy	Finding Somewhere to Live	Local Knowledge/Intelligence			10	2	
Human Resources			T .	T			
Organisational Processes	Fundamental to strategic purpose delivery	COR19 – Adequate Workforce Planning & S151			10	2	
Sub TOTAL					55		
Other Operational Work							
Advisory, Consultancy & Contingency	Operational support	N/a	N/a		20	1 - 4	Ongoing
Fraud & Investigations incl. National Fraud Initiative	Operational support	N/a	N/a		15	1 - 4	Ongoing

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Audit Area	Corporate Link	Risk Register Reference			Proposed Resource 2023/24	Indicative Planned Qtr.	Progress to Date			
Completion of prior year's audits	Operational support	N/a	N/a		12	1	Ongoing			
Report Follow Up (all areas)	Operational support	N/a	N/a		15	1 - 4	Ongoing			
Statement of Internal Control	Operational support	N/a	N/a		6*	1 & 4				
Bus Operators Return	Operational support	N/a	N/a		6	1 & 3				
Sub TOTAL					74					
Audit Management Meetings	Operational support	N/a	N/a		54	54	- 54	54		
Corporate Meetings / Reading	Operational support	N/a	N/a						54	1 to 4
Annual Plans, Reports & Committee Support	Operational support	N/a	N/a							
Sub TOTAL					54					
TOTAL					364					

Rubicon Leisure	Arms-length LA Company	N/a	N/a		10	10	
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Explanatory Notes:

*As part of the increasing joint and shared service working between Redditch Borough Council and Bromsgrove District Council the audit budgets and areas will feature in both internal audit plans and be consolidated to deliver a single piece of work covering both Councils. Where practically possible the days will be split equally between the plans. Weighting will, however, be applied if it is considered the focus of the work will major on one Council.

The customer journey will be considered overall as part of the service audits.

Note 1: Ongoing risk with financial system therefore audit budgets maintained.

Note 2: Risk management relaunched 2022/23 reviewing ongoing progress against action plan and reporting.

Note 3: Procurement - ensuring embedding continues.

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APPENDIX 3

Appendices A & B are indicated below and are applied to all reports.

Appendix A

Definition of Audit Opinion Levels of Assurance

Opinion	Definition
Full Assurance	The system of internal control meets the organisation's objectives; all of the expected system controls tested are in place and are operating effectively.
	No specific follow up review will be undertaken; follow up will be undertaken as part of the next planned review of the system.
Significant Assurance	There is a generally sound system of internal control in place designed to meet the organisation's objectives. However isolated weaknesses in the design of controls or inconsistent application of controls in a small number of areas put the achievement of a limited number of system objectives at risk.
	Follow up of medium priority recommendations only will be undertaken after 6 months; follow up of low priority recommendations will be undertaken as part of the next planned review of the system.
Moderate Assurance	The system of control is generally sound however some of the expected controls are not in place and / or are not operating effectively therefore increasing the risk that the system will not meet its objectives. Assurance can only be given over the effectiveness of controls within some areas of the system.
	Follow up of high and medium priority recommendations only will be undertaken after 6 months; follow up of low priority recommendations will be undertaken as part of the next planned review of the system.
Limited Assurance	Weaknesses in the design and / or inconsistent application of controls put the achievement of the organisation's objectives at risk in many of the areas reviewed. Assurance is limited to the few areas of the system where controls are in place and are operating effectively.
	Follow up of high and medium priority recommendations only will be undertaken after 6 months; follow up of low priority recommendations will be undertaken as part of the next planned review of the system.
No Assurance	No assurance can be given on the system of internal control as significant weaknesses in the design and / or operation of key controls could result or have resulted in failure to achieve the organisation's objectives in the area reviewed.
	Follow up of high and medium priority recommendations only will be undertaken after 6 months; follow up of low priority recommendations will be undertaken as part of the next planned review of the system.

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Appendix B Definition of Priority of Recommendations

Priority	Definition
High	Control weakness that has or is likely to have a significant impact upon the achievement of key system, function or process objectives.
	Immediate implementation of the agreed recommendation is essential in order to provide satisfactory control of the serious risk(s) the system is exposed to.
Medium	Control weakness that has or is likely to have a medium impact upon the achievement of key system, function or process objectives.
	Implementation of the agreed recommendation within 3 to 6 months is important in order to provide satisfactory control of the risk(s) the system is exposed to.
Low	Control weakness that has a low impact upon the achievement of key system, function or process objectives.
	Implementation of the agreed recommendation is desirable as it will improve overall control within the system.

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2022/23 Audit Reports.

Recently Finalised Reports.

Worcestershire Internal Audit Shared Service





Final Internal Audit Report

Accounts Payable 2022/23

4th April 2023

Distribution:

To: Creditor, Debtors and Insurance Manager

Head of Finance and Customer Services

CC: Chief Executive

Interim Section 151 Officer

Audit, Governance & Standards Committee

27th July 2023

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	dependence and Ethics:	
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ΑP	PPENDIX B	Error! Bookmark not defined

1. Introduction

- 1.1 The audit of Accounts Payable was carried out in accordance with the Worcestershire Internal Audit Shared Service Audit Plan for Redditch Borough Council for 2022/23 as approved at the Audit, Governance and Standards Committee on 28th July 2022 and for Bromsgrove District Council as approved at the Audit, Standards and Governance Committee on 21st July 2022. The audit was a risk-based systems audit of Accounts Payable system as operated by Redditch Borough Council and Bromsgrove District Council.
- 1.2 This review does not relate directly to the strategic purposes but does underpin them as it is the system that is used to make payments for goods and services.
- 1.3 The following risk entries from the corporate risk register were relevant to this review: -
 - COR 20 Financial Provision Rectification

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- 1.4 There is a potential fraud risk in the form of invoice fraud, fraud through collusion, phishing E-mails and scams if controls are not in place and working effectively.
- 1.5 This review was undertaken during the months of November 2022 to February 2023.

2 Audit Scope and objective

- 2.1 This review has been undertaken to provide assurance that robust controls and risk management arrangements are in place to mitigate risks known to exist within any creditor system/process.
- 2.2 The scope covered:
 - Purchase order process including the authorisation process/levels and banding of authorisation permissions.
 - Invoice payment process/Prompt payment code/Goods receipting
 - Access rights Officer profiling has been set up correctly and accounts are being updated when officers have left the organisation.
 - New supplier accounts are being set up correctly and the correct procedure is being adhered to suppliers accounts can only be set up once there is evidence of 3 quotes on file.
 - Change of suppliers' details minimises the risk of fraud.
- 2.3 This reviewed covered the period from 1st April 2022 to February 2023.

3 Audit Opinion and Executive Summary

3.1 From the audit work carried out we have given an opinion of **moderate assurance** over the control environment in this area. The level of assurance has been calculated using a methodology that is applied to all Worcestershire Internal Audit Shared Service audits and has been defined in the "Definition of Audit Opinion Levels of Assurance" table in Appendix A. However, it should be noted that statements of assurance levels are based on information provided at the time of the audit.

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- 3.2 We have given an opinion of **moderate assurance** in this area because the system of control is generally sound however some of the expected controls are not in place and / or are not operating effectively therefore increasing the risk that the system will not meet it's objectives. Assurance can only be given over the effectiveness of controls within some areas of the system.
- 3.3 The review evidenced that a lot of work has been undertaken by the payments team to implement controls to mitigate the risks highlighted in the previous year's review Some of the key areas where improvements were identified include: -
 - Setting up a new supplier In July 2022 new supplier forms were introduced; New Suppliers must now be approved by Procurement prior to finance adding the new supplier to the finance system.
 - The system will no longer allow officers to both raise and approve invoices; this has to be completed by two separate officers.
 - Fasttrack payments are minimal and have a robust process which has to be approved by the Section 151.
 - Accounts payable Suspense accounts are cleared regularly.
- 3.4 The review found the following areas of the system were working well:
 - New supplier accounts are being set up correctly and amended accurately when required.
 - Invoice payment process
 - Requisitions are being raised correctly.
 - o Prompt payment code/Goods receipting is being issued
 - Purchase orders are being raised correctly.

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3.5 The review found the following areas of the system where controls could be strengthened:

	Priority (see Appendix B)	Section 4 Recommendation number
Approval of orders	High	1
User access	High	2
Raising of Purchase Orders	Medium	3

4 Detailed Findings and Recommendations

The issues identified during the audit have been set out in the table below along with the related risks, recommendations, management responses and action plan. The issues identified have been prioritised according to their significance / severity. The definitions for high, medium and low priority are set out in the "Definition of Priority of Recommendations" table in Appendix B.

Ref.	Priority	Finding	Risk	Recommendation	Management Response and
					Action Plan
New r	matters aris	sing			
1	Н	Approval of orders			
		The review found that: 1) The authoriser can approve orders without going on the system by clicking an "approve"	reputational damage and financial loss to the Council if authorisers are authorising an order without knowledge of	authorised incorrectly.	requisitioners and authorisers/budget managers will have had the opportunity to
		button contained within the	what the item is.	Orders should not be	attend training on the purchase
		notification email and can		approved unless the	ordering system, further financial
		therefore approve orders		authoriser has read and	training is being rolled out across

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		without reading what the		understood what they are	the organisation to ensure that all
		goods/services being		approving. Firstly the pools of	officers are aware of their
		authorised is.		authorisers should be	financial responsibilities.
		2) An officer who has no		reviewed to ensure that these	
		knowledge of the		are appropriate, any changes	We will undertake a review of the
		goods/services being procured		that can be implemented via	authorisation pools and
		has access to approving orders		the system should be	investigate removing the ability to
		if they are in the same pool		investigated and then training should be undertaken to	approve an order without
		against another services budget.		ensure that all officers know	accessing the system.
		3) If a cost code is input		their responsibility when	
		incorrectly, then the approval		authorising an order.	Responsible Manager:
		request may get emailed to			Creditor, Debtors and Insurance
		another pool of authorisers and			Manager
		if approved the spend would			Wanagoi
		come out of another services			Implementation date:
		budget code.			October 2023
2	Н	User access			
		The review identified that:		To undertake a review of all	3
		1) There are 26 profiles set up with	Corruption of data and orders	live users and determine if	recommendation.
		 There are 36 profiles set up with full access to the system, of 	Corruption of data and orders processed and authorised	access is still required to the system. A review to be	At the point of writing, a review of
		which 19 are active and are 3 rd	fraudulently leading to	undertaken on a yearly basis	active users with full access to
		party users.	financial and reputational	to ensure that all access	the system has been undertaken.
		2) it is accepted that for 3 rd party	damage.	remains appropriate.	This review resulted in 1 council
		users working remotely and	3		and 7 third party users system
		from abroad there is a need to		With the risk of 3rd party users	access being disabled. The
		have the access open to work		who have full access to the	remaining users are either
		outside of IT working hours.		system, there needs to be a	council employees or TechOne
		However, these remain open		process in place to approve	consultants who provide system
		after the work has been		the opening of third-party	
1		completed with no monitoring.		access as required and then	have not accessed the system for

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		3) Access is not being kept to a		once they have completed	3 months, access will be
		minimum as there are 326		the work these must be	disabled.
		active users on the finance		closed down and not remain	
		system of which 179 users can		constantly open.	Work is ongoing to ensure a
		approve Orders. No justification			robust leavers system process is
		could be evidenced to reflect		Work needs to take place	in place. In addition to this, a full
		the reason why the total amount		with HR to ensure that all	review of all user access and
		of users highlighted was		leavers' accounts are	access to reports will be
		required.		suspended as close to the	undertaken.
		4) There is no clear audit trail		date that users leave the	
		report that can be pulled from		authority as possible.	
		the system to highlight a user's			Responsible Manager:
		activity in the event an		To discuss with the system	Creditor, Debtors and Insurance
		investigation is required for		developer the potential for the	Manager
		fraudulent activity.		generation of reports that can	
		5.) Leavers are not disabled from		provide an audit trail into user	Implementation date:
		the system until Human		activity as a prevention in the	October 2023
		Resources make system admin		event fraud takes place.	
		aware which is taking place			
		once every three months. However a valid Microsoft			
		account would be required to			
		access the system and this is			
		closed at the point of hem			
		leaving.			
		louving.			
3	M	Raising of Purchase Orders			
		Out of 100 transactions tested	There is a risk of Financial	As part of the on-going	From 1st April 2023, the council
		across both authorities 10 were	loss/reputational damage to	journey to improve the	
		found where the Purchase Orders	the authority if payments are	process in the Accounts	
			made without appropriate	payable system, and to make	ensure that all departments are

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were raised after the invoice date/service was received.	controls in place over the raising of Purchase Orders/Goods Receipts.	sure late payments are kept to a minimum training to be undertaken in areas where purchase orders are not raised prior to the supply of goods and services.	process. This should therefore remove the issue of purchase orders being raised after the invoice is received. The Finance team will work closely with the Procurement team to identify any areas that may require additional training or support. Responsible Manager: Creditor, Debtors and Insurance Manager Implementation date:
			April 2023

5. Independence and Ethics:

- WIASS confirms that in relation to this review there were no significant facts or matters that impacted on our independence as Internal Auditors that we are required to report.
- WIASS conforms with the Institute of Internal Auditors Public Sector Internal Audit Standards as amended and confirms that we are independent and able to express an objective opinion in relation to this review.
- WIASS confirm that policies and procedures have been implemented to meet the IIA Ethical Standards.
- Prior to and at the time of the audit no non-audit or audit related services have been undertaken for the Council within this area of review.

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Head of Internal Audit Shared Services

Worcestershire Internal Audit Shared Service





Final Internal Audit Report

Light Touch Treasury Management 2022/23

24th March 2023

Distribution:

To: Technical Accountant Financial Services Manager

Audit, Governance & Standards Committee

27th July 2023

Cc: Head of Finance and Customer Services

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2. Introduction

- 1.1 The light touch audit of Treasury Management was carried out in accordance with the Worcestershire Internal Audit Shared Service Audit Plan for Redditch Borough Council for 2022/23 as approved by the Audit, Governance and Standards Committee on 28th July 2022 and for Bromsgrove District Council as approved by the Audit, Standards and Governance Committee on 21st July 2022. The light touch audit was a risk based systems audit of Treasury Management as operated by Redditch Borough Council and Bromsgrove District Council.
- 1.2 This area is a back office function and therefore underpins all of the strategic purposes.
- 1.3 There are no Corporate or Service Risks that were relevant to this review.

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- 1.4 There is a potential for fraud in this area with the transfer of funds fraudulently to personal or third-party bank accounts.
- 1.5 This review was undertaken during the month of February 2023.

2 Audit Scope and objective

- 2.1 A full audit was undertaken in 2020/21 with no concerns raised. In 2021/22 a light touch review gave significant assurance so this year a light touch audit has been undertaken to provide assurance that controls are still in place and operating effectively. 2023/24 will be a full review of Treasury Management.
- 2.2 The review covered authorisation of investment and borrowings, compliance with the Treasury Management Strategy in relation to Institutions invested in, the limits invested, and the interest received and paid. In addition to this the 2021/22 audit findings were also followed up.
- 2.3 This review covered processes in place at the time of the audit.

3 Audit Opinion and Executive Summary

- 3.1 From the audit work carried out we have given an opinion of **significant assurance** over the control environment in this area. The level of assurance has been calculated using a methodology that is applied to all Worcestershire Internal Audit Shared Service audits and has been defined in the "Definition of Audit Opinion Levels of Assurance" table in Appendix A. However, it should be noted that statements of assurance levels are based on information provided at the time of the audit.
- 3.2 We have given an opinion of significant assurance in this area because there is a generally sound system of internal control in place but testing has identified an isolated weakness in the design of controls and / or inconsistent application of controls in one area.
- 3.3 The review found the following areas of the system were working well:
 - Management approval had been obtained for the Investments/Borrowing

Audit, Governance & Standards Committee 27th July 2023

- Investments and borrowings are in line with the Treasury Management Strategy
- Interest is received/paid in line with agreed rates.
- 3.4 The review found the following areas of the system where controls could be strengthened:

	Priority (see Appendix B)	Section 4 Recommendation
		number
Reconciliations	Medium	1

4 Detailed Findings and Recommendations

The issues identified during the audit have been set out in the table below along with the related risks, recommendations, management responses and action plan. The issues identified have been prioritised according to their significance / severity. The definitions for high, medium and low priority are set out in the "Definition of Priority of Recommendations" table in Appendix B.

Ref.	Priority	Finding	Risk	Recommendation	Management Response and Action Plan
Issue	s brought f	orward from previous audit			
1	M	Reconciliation The Treasury Management Transactions are not recorded in the Main Ledger in a timely manner.	transactions are not tracked	transactions to be recorded in	The Finance team will ensure that reconciliations are undertaken in a timely manner during 2023/24.

Audit, Governance & Standards Committee 27th July 2023

		No reconciliations are undertaken between the investment spreadsheet and the Main Ledger.		Reconciliations to be undertaken on a quarterly basis as a minimum.		
New n	natters aris	ing				
There	There were no new risks or control issues from the testing that require reporting.					

5. Independence and Ethics:

- WIASS confirms that in relation to this review there were no significant facts or matters that impacted on our independence as Internal Auditors that we are required to report.
- WIASS conforms with the Institute of Internal Auditors Public Sector Internal Audit Standards as amended and confirms that we are independent and able to express an objective opinion in relation to this review.
- WIASS confirm that policies and procedures have been implemented to meet the IIA Ethical Standards.
- Prior to and at the time of the audit no non-audit or audit related services have been undertaken for the Council within this area of review.

Head of Internal Audit Shared Services

Audit, Governance & Standards Committee

27th July 2023

Worcestershire Internal Audit Shared Service





Final Internal Audit Report

Risk Management 2022 - 23

24th April 2023

Distribution:

To: Interim Section 151 Officer

Audit, Governance & Standards Committee

27th July 2023

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1. Introduction

- 1.1 The audit of the Risk Management system was carried out in accordance with the Draft Worcestershire Internal Audit Shared Service Audit Plan for Redditch Borough Council for 2022/23 to be presented to the Audit, Governance and Standards Committee on 28th July 2022 and for Bromsgrove District Council to the Audit, Standards and Governance Committee on 21st July 2022. The audit was a risk-based systems audit of the Risk Management System as operated by Redditch Borough Council and Bromsgrove District Council.
- 1.2 Risk management is a function underpinning all corporate priorities and objectives.
- 1.3 Risk Management underpins all corporate & service risks. The 4Risk system is the risk register and all entries are relevant to this review.
- 1.4 This review was undertaken during the months of February and March 2023.

Audit, Governance &	Standards Committee	27 th July 2023
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2. Audit Scope and objective

- 2.1. This review has been undertaken to provide assurance that robust systems of risk management are in place with corporate management overview, with a culture of risk management embedded throughout the authority.
- 2.2. The scope covered:
 - Consistent and appropriate use of the 4Risk system.
 - Management of risk appetite and risk training.
 - Service approaches to risk are consistent and defined. Risks that are deemed to be tolerable are not recorded as open on 4Risk.
 - Members are reported to and involved in risk discussions.
- 2.3 The review covered processes and policies in place at the time of the audit.
- 2.4 This review did not cover:
 - External audit reviews and findings.
 - Assessment and scoring of risks.

3. Audit Opinion and Executive Summary

- 3.1. From the audit work carried out we have given an opinion of **moderate** over the control environment in this area. The level of assurance has been calculated using a methodology that is applied to all Worcestershire Internal Audit Shared Service audits and has been defined in the "Definition of Audit Opinion Levels of Assurance" table in Appendix A. However, it should be noted that statements of assurance levels are based on information provided at the time of the audit.
- 3.2. We have given an opinion of **moderate** in this area because there is a sound system of control in place but that some of the expected controls are not in place and / or are not operating effectively therefore assurance can only be given over the effectiveness of controls within some areas of the system.
- 3.3. The review found the following areas of the system were working well:
 - Direction, guidance, and leadership from the Section 151 to risk champions was consistently praised.
 - Risk champions acted upon their responsibilities and displayed a desire for successful risk management.
 - The Audit, Standards and Governance committee is receiving detailed updates from officers.
 - The embedding of risk management across the councils and its services is developing.
 - There is improved focus within the councils towards risk. There were 119 departmental risks, due to the management of the risk officer board they are reduced to 58 meaningful risks. Further embedding is now planned.
- 3.4. The review found the following areas of the system where controls could be strengthened:

	Priority (see Appendix B)	Section 4 Recommendation number
4Risk User Access, Risk and Action Ownership, Management and Training.	High	1
Risk Strategy and Manuals	Medium	2

Audit, Governance & Standards Committee

27th July 2023

4. Detailed Findings and Recommendations

The issues identified during the audit have been set out in the table below along with the related risks, recommendations, management responses and action plan. The issues identified have been prioritised according to their significance / severity. The definitions for high, medium and low priority are set out in the "Definition of Priority of Recommendations" table in Appendix B.

Ref.	Priority	Finding	Risk	Recommendation	Management Response and Action Plan
New	matters aris	sing			
1	Н	4Risk User Access, Risk and Action Ownership, Management and Training.			Responsible Manager: Interim Section 151 Officer
		 Testing highlighted that several users known to have ceased employment at the council retained user access and risk/action ownership. Risk and action ownership was not always assigned. Data input was inconsistent in the corporate risk register. Notably entries for risk control, residual risk priority and action required were missing from several risks. The review functionality is not in use on a corporate level and inconsistently used on a service level. Whilst assurance can be provided that corporate and service risks are reviewed, the 	Successful management of risk hampered by lack of historical data because of absent reviews, unidentified persons responsible. Risk of external access to system. Users maintain access until password expires if account not deactivated.	required to ensure that past staff members are removed from the system. Risk/action ownership must be assigned or reallocated to an appropriate user. Owners	users, including the Risk Owner and the Delegated Risk Owner to ensure these line up with present roles and responsibilities. This will include a link to the departmental risk lead who sits on the quarterly risk board and is responsible for formally reporting those departments risks. As part of this process links will also be made between Corporate Risks and Department Risks. Guidance will be reviewed on 4

Audit, Governance & Standards Committee 27th July 2023

		same assurance cannot be		notes are available to	monthly risk reviews taking place
		provided that risk actions are		relevant management.	have access to the pertinent
		reviewed. Action reviews are			information. This will include
		not consistent. Explanatory		A corporate training	training on systems access for
		notes added when reviewing		programme must be set up to	those who are required to access
		risks could not be found on the		develop high standards of	4 Risk.
		system. There is currently no		risk management and	
		method to identify how services		consistent use of the 4Risk	Overall risk training will be added
		reviewed risk.		system. This should include	to the finance training plan
		5. A consistent corporate training		initial introduction to new	however this will not take place
		programme has not been provided in recent years.		users, system processes and refresher training.	until later in 2023 given the volume of finance related training
		Ownership for training has been		Terresner training.	taking place in Q1 and Q2 of the
		on individual services/users.			2023/4 financial year.
		There are no parameters set for			2020/4 illianolal year.
		the quantity and quality of			Implementation date:
		content in recent years.			31 st July 2023 apart from the
		ŕ			wider Corporate Training which
					will be by 30 December 2023.
					(see point below)
2	M	Risk Strategy and Manuals			
		The risk strategy does not reflect	Inconsistencies in risk	To ensure that the council's	Responsible Manager: Interim
		the current approach to risk	approach with any of the	risk strategy and associated	Section 151 Officer
		management within the council.	possible ramifications for	documents reflect the	
			corporate or service risks	Council's current approach	The underlying Risk Strategy
		Not all staff members are aware of	including but not limited to:	to risk.	was formulated via Zurich in
		the council's risk strategy.	resource sink, downtime,		2019. Since this time the way
			reputational damage and	Risk strategy must be	that the Council operates and
		Policies and documents are not up	financial implications.	communicated to all staff.	how the Government funds
		to date on modern gov websites		To nome over all the series of daily	Councils has changed
		for both councils. These include		To remove old copies of risk	considerably. Before the initial
		risk registers and risk strategy.		registers and strategies and	2023/4 Audit Committees on the

Audit, Governance & Standards Committee 27th July 2023

	Inefficient processes towards the management of risk.	then pending the review publish up to date documents.	30 th May and the 1 st June Member appetite to Risk will be assessed.
			This will be fed into a review of the Councils overall Risk Strategy which will update the existing plan to reflecting how the Council works now and Risks have potentially changed due to this.
			This will include Risk Management recommendations from the Audit Committee Task Group on why the Council received a S24 Statement reported to Bromsgrove Audit Committee on the 9th March 2023.
			The updated Strategy will then be presented to CMT and then both Audit Committees for approval before implementation.
			Implementation date: September 2023

5. Independence and Ethics:

Audit, Governance & Standards Committee 27th July 2023

- WIASS confirms that in relation to this review there were no significant facts or matters that impacted on our independence as Internal Auditors that we are required to report.
- WIASS conforms with the Institute of Internal Auditors Public Sector Internal Audit Standards as amended and confirms that we are independent and able to express an objective opinion in relation to this review.
- WIASS confirm that policies and procedures have been implemented to meet the IIA Ethical Standards.
- Prior to and at the time of the audit no non-audit or audit related services have been undertaken for the Council within this area of review.

Head of Internal Audit Shared Services

Audit, Governance & Standards Committee

27th July 2023

Worcestershire Internal Audit Shared Service



Final Internal Audit Report

Payroll Audit 2022/23

Date 24th April 2023

Distribution:

To: Payroll Team Leader
Human Resources & Development Manager
Head of Finance and Customer Services

CC: Financial Services Manager
Interim Director of Finance and S151 Officer

Audit, Governance & Standards Committee 27th July 2023

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3. Introduction

- 1.1 The audit of the Payroll system was carried out in accordance with the Worcestershire Internal Audit Shared Service Audit Plan for Redditch Borough Council for 2022/23 as approved by the Governance and Standards Committee on 28th July 2022. The audit was a risk based systems audit of the Payroll System as operated by Redditch Borough Council.
- 1.2 This review does not relate to any of the Strategic Purposes directly but does underpin them as it is the system used to pay the salaries to all officers.
- 1.3 There are no risks on the corporate risk register relevant to this review. The service risk relevant to this review is: FIN 3 Unable to provide payroll service at key times
- 1.4 This review was undertaken during the months of December 2022, January and February 2023.

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2 Audit Scope and objective

- 2.1 This review has been undertaken to provide assurance that only Bona Fide employees were paid, that payments were made in a timely manner, are accurate and all adjustments, special leave and additional pay were only actioned upon authorisation.
- 2.2 The scope covered:
 - Starters and Leavers
 - Payslip calculations for Council employees and members are correctly calculated including PAYE, National Insurance and pensions.
 - Special Leave is being correctly authorised and correctly processed through the system.
 - Additional Pay e.g., Honorariums are being correctly authorised and correctly processed through the system.
 - Follow up of 2021-22 audit recommendations.
- 2.3 This reviewed covered the period from 1St April 2022 to 3rd February 2023
- 2.4 This review did not cover
 - Payroll reconciliations
 - 3rd party payments
 - Wyre Forest District Council Payroll
 - Rubicon Payroll
 - The setting of pay rates

3 Audit Opinion and Executive Summary

3.1 From the audit work carried out we have given an opinion of **significant assurance** over the control environment in this area. The level of assurance has been calculated using a methodology that is applied to all Worcestershire Internal Audit Shared Service audits and has been

Audit, Governance & Standards Committee 27th July 2023

defined in the "Definition of Audit Opinion Levels of Assurance" table in Appendix A. However, it should be noted that statements of assurance levels are based on information provided at the time of the audit.

- 3.2 We have given an opinion of **significant assurance** in this area because there is a generally sound system of internal control in place, but our testing has identified isolated weaknesses in the design of controls and / or inconsistent application of controls in a small number of areas.
- 3.3 The review found the following areas of the system were working well:
 - Employees are bona fide.
 - NIC, PAYE and Pensions have been correctly calculated.
 - Actions from the 2021/22 have been completed.
- 3.4. While this review did not highlight any concern over the inputting of information by payroll Internal Audit are concerned there is potential for human error when relying solely on the information provided on the set forms/spreadsheet due to the inconsistency and poor quality of information provided to the Payroll Team from Service Managers.
- 3.4 The review found the following areas of the system where controls could be strengthened:

	Priority (see Appendix B)	Section 4 Recommendation number
Honorariums	Medium	1
Special Leave/Documentation	Low	2

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4 Detailed Findings and Recommendations

The issues identified during the audit have been set out in the table below along with the related risks, recommendations, management responses and action plan. The issues identified have been prioritised according to their significance / severity. The definitions for high, medium and low priority are set out in the "Definition of Priority of Recommendations" table in Appendix B.

Ref.	Priority	Finding	Risk	Recommendation	Management Response/Action Plan						
New	New matters arising										
1	M	Honorariums There is no council policy or guidance on awarding honorariums. Testing identified: • 2 employees that had been awarded honorariums for over 4 continuous years. This service has also been in an interim structure for the same period.	Impact on the employee's personal circumstances.	Decide what a Council defines as an honorarium and provide guidance to managers. Address the Interim structure within the Finance and Customer Service Team as a priority.	that further guidance will help managers to complete forms correctly, including those relating to honorarium requests. We will review and update forms and guidance. The Head of Finance and Customer Services agrees with the recommendation to address the						
2	L	Special Leave/Documentation									

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The Special Leave Policy found on the Orb has a next review date of December 2020.

The Special Leave form / spreadsheet submitted to HR/Payroll doesn't capture the relationship to the deceased. Therefore, Internal audit are not able to give assurance that the special leave process has been correctly followed against the criteria.

Testing identified an Inconsistent approach from line managers submitting information. The Spreadsheet is not being completed correctly and not all forms are being fully completed.

With a manual process there is the risk of human error in the recording and processing of information which has the potential to result in employees incorrectly paid.

The Council should review the current manual process including the forms and spreadsheet to ensure they are user friendly, practical and relevant for the services, HR and Payroll. These forms need to be completed correctly to provide the Council with an audit trail in the event of a challenge.

Consider the use of Microsoft forms for Managers to submit information to HR and Payroll. These could also provide Management with statistical information.

Management Response

Management agrees with this recommendation. The existing forms and spreadsheet were developed as an interim solution during the early stages of the Covid-19 pandemic and corresponding changes in working practices.

Action

The HR and Payroll teams will review all forms to ensure that they are capturing the required information and will ensure that guidance for managers is clear.

Responsible Managers

Human Resources and Organisational Development Manager and Payroll Team Leader

Implementation Date

December 2023

5. Independence and Ethics:

• WIASS confirms that in relation to this review there were no significant facts or matters that impacted on our independence as Internal Auditors that we are required to report.

Audit, Governance & Standards Committee 27th July 2023

- WIASS conforms with the Institute of Internal Auditors Public Sector Internal Audit Standards as amended and confirms that we are independent and able to express an objective opinion in relation to this review.
- WIASS confirm that policies and procedures have been implemented to meet the IIA Ethical Standards.
- Prior to and at the time of the audit no non-audit or audit related services have been undertaken for the Council within this area of review.

Head of Internal Audit Shared Services

Audit, Governance & Standards Committee

27th July 2023

Overview of 2023/24 Follow Up Programme

Appendix 4

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	Year of Review	Review Area	Assurance	Follow Up Position	Indicative Date of Follow Up		Position and Conclusion
RBC	21/22	Procurement	Limited	2 nd	May-23	Q1	All points implemented – Report - Appendix 5 No further action required
RBC	21/22	General Data Protection Regulation	Moderate	2 nd	Jul-23	Q2	1 recommendation implemented and 2 partially implemented. Further follow up to be arranged and linked to GIS/Gazetteer Phase 1.
RBC	21/22	Asbestos	Significant	1 st	Apr-23	Q1	Awaiting management response
RBC	21/22	Gas Inspections	Significant	1 st	Apr-23	Q1	Awaiting management response
RBC	22/23	GIS/Gazetteer Phase 1	Critical Review	1 st	Jul-23	Q2	To be arranged and linked to the General data Protection regulation.
RBC	22/23	Accounts Payable	Moderate	1 st	Nov-23	Q3	To be included in 23/24 Audit
RBC	22/23	IT Review	Moderate	1 st	Jan-24	Q4	To be included in 23/24 Audit
RBC	22/23	Treasury Management	Significant	1 st	Jul-23	Q2	To be included in 23/24 Audit

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	Year of Review	Review Area	Assurance	Follow Up Position	Indicative Date of Follow Up		Position and Conclusion
RBC	22/23	Accounts Receivable	Limited	1 st	Dec-23	Q3	To be included in 23/24 Audit
RBC	22/23	Council Tax	Moderate	1 st	Nov-23	Q3	To be included in 23/24 Audit
RBC	22/23	National Non- Domestic rates	Significant	1 st	Nov-23	Q3	To be included in 23/24 Audit
RBC	22/23	Benefits	Significant	1 st	Nov-23	Q3	To be included in 23/24 Audit
RBC	22/23	Workshop Licensing Compliance	Critical Friend	1 st	Dec-23	Q3	To be arranged
RBC	22/23	Fuel Usage and Efficiency	Moderate	2 nd	Aug-23	Q2	To be arranged
RBC	22/23	WRS- Animal License Activity	Critical Friend	1 st	Sept-23	Q2	To be arranged
RBC	22/23	Homelessness Grants	Moderate	1 st	Jul-23	Q2	To be arranged
RBC	22/23	Risk Management	Moderate	1 st	Sept-23	Q2	To be arranged
RBC	22/23	Payroll	Significant	1 st	Sept-23	Q2	To be included in 23/24 Audit

Note:

There are no exceptions to report.

2023/24 Review areas will be added to the table when them become due for a follow up visit.

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Appendix 5

Follow Up Reports

Worcestershire Internal Audit Shared Service





Procurement 2021/22

2nd Follow-up Report – 19th June 2023

Distribution:

To: Procurement Officer
Senior Solicitor, Contracts, Commercial and Procurement Officer
Head of Legal, Democratic and Property Services
Section 151 Officer

Cc: Chief Executive

Audit, Governance & Standards Committee

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Section A - Justification of Audit Follow-up Approach

The date of the final audit Report was 14/06/2022 with the first follow up report on 25/11/2022 and is being followed up again because:

- 1 high priority recommendation remained outstanding; and
- At least 6 months have passed since the previous follow-up:

Please note that recommendations implemented from the previous follow up have not been included in this report.

The following audit approach has therefore been applied:

- 1. The 1 'high' priority recommendation outstanding from the first follow up has been updated with the current position.
- 2. Where required recommendations against weaknesses in key controls have been tested.

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Section B - Conclusion - Current Position statement

The original audit report gave **Limited Assurance** over the control environment, and this was the 2nd follow-up. The first follow up found that 1 medium recommendation had been implemented and was not included in this report.

From the explanations received and the evidence provided, internal audit was satisfied that further progress has been made in relation to the high priority recommendation and this has now been fully implemented.

As Internal Audit is satisfied that the risk to the Council has been mitigated no further follow-up will be required.

This follow up was undertaken during the month of June 2023.

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Section C – Current Position

Ref./ Priority	Recommendation	Management Response and Action Plan	1st Follow up Position as at 26th October 2022	2nd Follow up Position as at 14 th June 2023
1 High	Compliance of the procurement rules and purchases made To work with finance to implement phase 2 of the finance system which will in turn enable more functionality to block users ordering without permission and allow better monitoring of new procurement projects. To conduct appropriate meetings with each individual service and understand what is preventing the service from contacting procurement about new supplier contracts and understand what is preventing services from complying with the procurement rules. To consider having regularly procurement meetings with the Head of Service so that concerns can be raised and addressed and where possible appropriate sanctions can be given.	A meeting took place on 9 th May 2022 between Finance and the Procurement Team. It was agreed that an action plan would be developed to cover the following areas: 1. Review of thresholds and rules - The review was completed on 11 th May 2022. There was no requirement to change thresholds, but it was agreed some improvements were required on the instructions for each stage which as at 13 th June 2022 are in draft awaiting final approval. 2. Training (content, attendees, when, how etc) – training slides have been updated and as of 13 th June 2022 dates are to be booked for training sessions in September 2022. (2 weeks 3. Financial systems & processes - April 23 is the target for this to embed this across the authorities prior to rolling out the official Policy.	Although some changes have been made within the Procurement Rules to help with the compliance aspects, this action is still to be fully implemented. Since the review, wording on the orb has been updated to help users better understand the Procurement Rules and the Procurement Team are currently reviewing the Procedure Rules. This is to be finalised by Q1 2023. In September 2022 training was also undertaken to help embed the Procurement Rules. A new module within the financial system is still in development to enable all purchases that involves procurement to have a clear sign off procedure prior to spending being undertaken.	Since the last review there has been a review of the thresholds in place and the decision was to keep the current thresholds the same. A further review will take place once the procurement white paper has been through Parliament. The financial system has been updated so that all new suppliers must have a new supplier form attached to the system which must have been signed off by Procurement. On 1st April 2023 Procurement have introduced a new purchasing compliance which will not allow services to raise purchase orders on the finance system except to suppliers that have been actively confirmed as compliant with a contract listed on

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Ref./ Priority	Recommendation	Management Response and Action Plan	1st Follow up Position as at 26th October 2022	2nd Follow up Position as at 14 th June 2023
	Finally to update the procurement section on the orb and include text to inform staff that they must communicate with procurement on spends of all values of the procurement rules so that procurement is in the loop about all suppliers/frameworks used.	 Senior Leadership Culture and Management – Action plan reported to CMT 11th May 2022. Heads of Service to be included in training and CMT to champion each training session. 13th June 2022 it has been agreed that Legal and Procurement Leads to meet with Heads of Service quarterly to review procurement matters as part of raising the profile of compliance. Also there are more communication messages planned to embed this with staff. Responsible Manager: Executive Director of Resources in conjunction with the Interim Head of Finance and Customer Services and the Head of Legal, Democratic and Property Services Implementation date:	This system update is due to be implemented by April 2023. As well as this, an interim manual control has been put in place where all new suppliers must be authorised by procurement, otherwise Finance will not allow any spending to occur. Existing suppliers will be monitored more actively from April 2023. Quarterly meetings occur with the Heads of Service to review procurement matters as part of raising the profile of compliance.	the ERP: no compliance, no order. Since the first follow up a new Procurement channel has been developed on Microsoft Teams to enable services within the Council to discuss and ask questions. As part of continued development the procurement page on the orb no longer gets updated and instead there is a 'how to procure' section within the channel on Teams / SharePoint to allow staff easier visibility. Monthly meetings now take place with Heads of Service and new suppliers forms are scrutinised prior to approval to ensure compliance with Procurement rules.